The Qualifications and Quality Assurance Authority of Ireland (QQAI)

an amalgamated agency responsible for overseeing changes in the qualifications and quality assurance of Irish further and higher education









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Presentation to CHEA International Seminar, Washington DC, 26 January 2012

Some background on Irish education

- Ireland Population of 4.5 million
- High HE participation (60% of school-leaving cohort)
- >90% attend public higher education institutions
 - 7 public universities
 - 14 public institutes of technology
 - Several teacher training colleges
 - Some private HE providers

Some background on Irish higher education

- 'University' is a protected title in Ireland
- Irish universities enjoy significant academic autonomy (ranked 1st in recent EUA academic autonomy table)
- Open market approach
 - no licensing system for HEIs
 - Significant presence of UK awarding bodies

Government Announcement October 2008

- Amalgamation of four bodies responsible for qualifications and quality assurance in further (vocational) and higher education
- Part of a campaign to merge, abolish or re-integrate state agencies

Motivation for amalgamation

- General public/media mistrust in relation to selfregulation or (perceived) light regulation
- To save money
- Outcomes of external reviews of agencies
- Sub-optimal operation and duplication of tasks of small agencies



National Qualifications Authority of Ireland (NQAI)

- Established 2001
- Responsible for the 10 level National Framework of Qualifications (NFQ) – established 2003
- NFQ covers
 - general (school) education levels 3-5
 - Further (vocational) education levels 1-6
 - higher and professional education levels 6-10



Further Education and Training Awards Council

- Established 2001
- Responsible for Further (vocational) Education and Training
- Agrees QA procedures with providers (>1000)
 - Vocational public post-secondary
 - Community and voluntary sector
 - Public and private training providers
- Develops standards
- Validates programmes (through a common awards system CAS)
- Makes awards (certification)



Higher Education and Training Awards Council

- Established 2001
- Responsible for Higher (non-university) Education and Training
- Agrees QA procedures with providers (>50)
 - 13 Public Institutes of Technology
 - Private HE providers
 - Private training entities
- Develops standards
- Delegates authority to providers to make awards
- Makes awards (certification)



Irish Universities Quality Board (IUQB)

- Established 2002 by the 7 universities
- Incorporated in 2006
- Funded by HEA (funding body) and 7 public universities
- Responsible for periodic (5 yearly) audits of universities
- Mix of mission-based and standards (ESG) based evaluations
- IRIU review cycle 2009-2012 (5 of 7 universities evaluated)

Chronology of events

- 2001 FETAC, HETAC and NQAI established
- 2003 Launch of National Framework of Qualifications
- 2004 OECD Review of Higher Education
- 2006 Review of HETAC for ENQA membership
- 2007 Review of NQAI
- 2007 Review of FETAC
- 2008 Review of IUQB
- 2008 Announcement of merger
- 2010 CEO of QQAI appointed
- 2011 National Strategy for Higher Education published
- 2011 QQAI legislation published

Parallel changes in further education landscape

- Abolition of State training agency (FAS)
- Establishment of further education and training funding body (SOLAS)
- Amalgamation of 33 regional Vocational Education Committees into 16 Education and Training Boards

Parallel changes in higher education landscape

- Implementation of recommendations in 2011 National Strategy for Higher Education
 - Development of regional clusters of HEIs
 - Mergers of Institutes of Technology
 - Establishment of Technological Universities
 - 'Strategic Dialogue' with HEA on 'system' priorities

QQAI legislation what will it mean for institutions?

- Legislation largely merges current legislative responsibility of 4 existing bodies
- Largely preserves university autonomy on curriculum and awarding powers
- No prescription of QA procedures builds on experience to date (post 1995)
- Introduction of QQAI International Education Mark for providers

Challenges for QQAI

- Executive (8 members) Board rather than representative (14-18 member) Boards
 - Stakeholders may feel they have lost their voice at the table
- Possible confusion of roles of HEA (funding body) and QQAI re performance and quality
- Providing a service with 20% less staff by end 2014 compared to end 2010

Mitigating risks for QQAI

- Extension of system of IUQB annual dialogue visits to other QQAI HE providers ('no surprises')
 - Development of trust-based relationships
 - Risk-based compliance
- Further delegation of awarding authority to institutions based on track record and capacity
 - Recognition that 'primary responsibility' for quality lies with provider (ESG principle)
 - Fitness for purpose model of QA